

Message Text

PAGE 01 STATE 203397

61

ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 R

DRAFTED BY OES:MBKRATZER:FEJ

APPROVED BY OES:MBKRATZER

ACDA - ADMIRAL DAVIES

ACDA - MR. VAN DOREN

C - MR. KELLY

S/P - MR. KALICKI

PM/NPO - MR. NOSENZO

EA/K - MR. FORBES

IO/SCT - MR. CAVANAUGH

EUR/RPE - MR. WOLFE S/S:FORTIZ

----- 088425

O 262306Z AUG 75

FM SECSTATE WASHDC

TO AMEMBASSY SEOUL IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

USMISSION IAEA VIENNA IMMEDIATE

INFO AMEMBASSY OTTAWA IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

S E C R E T STATE 203397

EXDIS

E.O. 11652: GDS

TAGS: TGEN, TECH, ENRG, KS, FR

SUBJECT: ROK NUCLEAR FUEL REPROCESSING PLANT

REFS: A) STATE 195214; B) SEOUL 6495; C) IAEA VIENNA
5941, 5942

1. DEPT. (KRATZER, ACTING ASSISTANT SECRETARY, OES)
INFORMED DE LA GORCE OF FRENCH EMBASSY AT 1530 ON AUGUST 25
IN GENERAL TERMS OF EMBASSY SEOUL'S APPROACH (REFTEL B) TO
DISSUADE ROK FROM ACQUISITION OF FRENCH REPROCESSING
SECRET

PAGE 02 STATE 203397

PLANT. APPOINTMENT WAS MADE ON AUGUST 21 IN ORDER TO
UNDERScore THAT FRENCH BEING ADVISED ALMOST CONCURRENTLY
WITH ROK. THIS POINT ALSO STRESSED IN PRESENTATION TO
DE LA GORCE.

2. AFTER RECALLING LONG-STANDING U.S. CONCERNS WITH EXPORT OF SENSITIVE TECHNOLOGIES TO SENSITIVE AREAS, WE EXPLAINED THAT USDEL HAD INFORMED FRENCH DEL TO JUNE SUPPLIERS MEETING IN LONDON OF POSSIBLE APPROACH TO ROK, AND THAT SUCH APPROACH WAS NOW TAKING PLACE. WE ALSO RECALLED THAT REACTION OF FRENCH DEL IN LONDON WAS THAT GOF WOULD NOT OBJECT TO KOREAN DECISION TO FOREGO REPROCESSING PLANT IF FRENCH COMMERCIAL INTERESTS WERE SUITABLY COMPENSATED FOR CONTRACT CANCELLATION.

3. KRATZER ALSO RELATED APPROACH TO ROK WITH ROK/FRENCH-IAEA TRILATERAL SAFEGUARDS AGREEMENT WHICH IS ON AGENDA OF IAEA BOARD OF GOVERNORS SEPTEMBER 19 MEETING. WE NOTED THAT WHILE AGREEMENT HAD MANY POSITIVE FEATURES AND WOULD BE READILY SUPPORTED BY U.S. IN ABSTRACT (EXCEPT FOR DRAFTING DETAIL OUTLINED BELOW), U.S. WAS IN SOMEWHAT DIFFICULT POSITION TO SUPPORT AGREEMENT WHILE OBJECTING STRONGLY TO SPECIFIC TRANSACTION TO WHICH AGREEMENT WILL BE FIRST APPLIED; I.E., REPROCESSING PLANT SALE. ON THE OTHER HAND, IT WILL BE MOST IMPORTANT TO HAVE TRILATERAL IN FORCE IN EVENT OF FRENCH SUPPLY. ACCORDINGLY, WE ARE CONSIDERING SUGGESTING THAT FRENCH MAY WISH TO REQUEST DEFERRAL OF BOARD CONSIDERATION OF AGREEMENT. HE INDICATED THAT FRENCH VIEWS ON SUCH DEFERRAL WOULD BE OF INTEREST, EVEN THOUGH WE RECOGNIZE FRENCH DO NOT NECESSARILY SHARE OUR VIEWS ON ACCEPTABILITY OF REPROCESSING PLANT TRANSFER. IN RESPONSE TO QUERY, KRATZER ASSURED DE LA GORCE THAT U.S. WOULD TAKE NO FURTHER ACTION ON DEFERRAL OF BG CONSIDERATION OF AGREEMENT WITHOUT FIRST CONSULTING GOF.

FYI: WHILE, AS NOTED, WE ARE RELUCTANT TO SUPPORT AGREEMENT WHICH IS GENERALLY UNDERSTOOD TO BE FOR PURPOSE OF ACCOMMODATING SALE OF REPROCESSING PLANT TO ROK, WE RECOGNIZE THAT ADOPTION OF AGREEMENT WILL HAVE ADVANTAGE OF ESTABLISHING DESIRABLE PRECEDENTS, SUCH AS TECHNOLOGY-
SECRET

PAGE 03 STATE 203397

TRIGGERED SAFEGUARDS, AND THAT SUCH ADOPTION WILL BE ABSOLUTELY ESSENTIAL FROM OUR STANDPOINT IF REPROCESSING PLANT SALE PROCEEDS, DESPITE OUR EFFORTS. WE ARE ALSO AWARE THAT DEFERRAL OF BG CONSIDERATION CARRIES WITH IT AT LEAST SOME RISK THAT AGREEMENT WILL NEVER BE ADOPTED. WE, THEREFORE, WILL REACH FINAL DECISION ON WHETHER TO PRESS FOR DEFERRAL ONLY AFTER CONSIDERATION OF FRENCH AND ROK REACTION TO OUR REPROCESSING APPROACH, AS WELL AS ADDITIONAL INFORMATION WHICH MIGHT BECOME AVAILABLE.
END FYI

4. AS FINAL POINT, KRATZER CALLED DE LA GORCE'S ATTENTION TO LANGUAGE WHICH APPEARS IN SEVERAL PROVISIONS OF PRO-

POSED TRILATERAL AGREEMENT WHICH CALLS FOR APPLICATION OF SAFEGUARDS TO FACILITIES DESIGNED, CONSTRUCTED, OR OPERATED "ON THE BASIS OF OR BY THE USE OF" FRENCH INFORMATION. WHILE STRESSING THAT U.S. WAS HIGHLY APPRECIATIVE OF FRENCH CONCEPT, EMBODIED IN THIS PROVISION, THAT SAFEGUARDS SHOULD EXTEND TO FACILITIES BUILT WITH USE OF IMPORTED TECHNOLOGY, WE WERE CONCERNED THAT THIS LANGUAGE INTRODUCED "CAUSE AND EFFECT" CRITERION IN TRIGGERING TECHNOLOGY, WHICH WE DID NOT THINK FRENCH

INTENDED, AND WHICH COULD PROVE TROUBLESOME IN FUTURE APPLICATION OF AGREEMENT. DE LA GORCE EXPRESSED PERSONAL VIEW THAT LANGUAGE WAS EXTREMELY TIGHT AS DRAFTED, BUT AGREED TO RAISE QUESTION WITH PARIS. WE OFFERED FOLLOWING ALTERNATE LANGUAGE, OBSERVING THIS WAS ONLY EXAMPLE OF WAY IN WHICH PROBLEM COULD BE OVERCOME:

"(B) NUCLEAR FACILITIES AND SPECIFIED EQUIPMENT IN KOREA WHICH, IN THE COURSE OF THEIR DESIGN, CONSTRUCTION OR OPERATION, USE SPECIFIED INFORMATION SUPPLIED BY THE FRENCH REPUBLIC."

KRATZER STATED THAT THIS LANGUAGE PROBLEM WAS NOT OF OVERRIDING IMPORTANCE BUT CONSTITUTED ONE FURTHER REASON WHY DEFERRAL OF AGREEMENT MIGHT BE DESIRABLE, IN THAT PRECEDENT-SETTING TECHNOLOGY SAFEGUARDS COULD BE FORMULATED AS PRECISELY AS POSSIBLE, BOTH WITH IAEA AND IN ANTICIPATED WORKING GROUP DISCUSSIONS AMONG THE MAJOR
SECRET

PAGE 04 STATE 203397

SUPPLIERS FOLLOWING THIRD MULTILATERAL MEETING IN LONDON. HE ALSO STATED THAT U.S. WOULD APPRECIATE FRENCH REACTION TO OUR CONCERN, AND THAT, IN ANY EVENT, WE WOULD NOT SEEK LANGUAGE CHANGE THROUGH INTERVENTION IN BG MEETING IN VIENNA.

5. ADDRESSEE POSTS ARE NOT REQUESTED TO TAKE ANY ACTION ON ABOVE INFORMATION AT PRESENT TIME, BUT SHOULD, OF COURSE, REPORT ANY REACTIONS FROM HOST GOVERNMENTS OR IAEA RESULTING FROM OUR APPROACH TO FRENCH. EMBASSY SEOUL SHOULD NOT VOLUNTEER INFORMATION THAT THIS APPROACH HAS BEEN MADE, BUT MAY CONFIRM IT IF ROK INQUIRES. DEPT. WILL APPRECIATE ANY VIEWS WHICH U.S. MISSION TO IAEA WISHES TO OFFER ON POSSIBLE CONSEQUENCES OF A U.S. REQUEST TO DEFER CONSIDERATION OF AGREEMENT, AS WELL AS ON PROCEDURAL FEASIBILITY OF MAKING LANGUAGE CHANGE IN AGREEMENT, PRIOR TO BG CONSIDERATION, SHOULD FRENCH, ROK, AND IAEA AGREE TO DO SO. IAEA SECRETARIAT SHOULD NOT BE CONSULTED ON THESE ISSUES AT THIS TIME.

6. FOR OTTAWA: WE ALSO HAVE MADE ARRANGEMENTS TO BRIEF CANADIAN EMBASSY (FRASER) ON OUR APPROACH TO KOREANS AND

FRENCH. THIS WILL BE DONE MORNING AUGUST 28. INGERSOLL

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: Z
Capture Date: 26 AUG 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, SALES, DIPLOMATIC DISCUSSIONS, NUCLEAR POWER PLANTS, NUCLEAR SAFETY
Control Number: n/a
Copy: SINGLE
Draft Date: 26 AUG 1975
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: WorrelSW
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE203397
Document Source: ADS
Document Unique ID: 00
Drafter: OES:MBKRATZER:FEJ
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: D750295-0717
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t197508102/baaaateo.tel
Line Count: 166
Locator: TEXT ON-LINE, TEXT ON MICROFILM
Office: ORIGIN SS
Original Classification: SECRET
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: WorrelSW
Review Comment: n/a
Review Content Flags:
Review Date: 08 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <08 APR 2003 by BoyleJA>; APPROVED <16 SEP 2003 by WorrelSW>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: n/a
TAGS: TGEN, TECH, ENRG, KS, FR, (DE LA GORCE)
To: SEOUL
PARIS
IAEA VIENNA INFO OTTAWA
LONDON
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006

